## Capital Financing Options

## Board Memo

## Capital Financing Options

Date:<br>July 19, 2022<br>From:<br>John Munch, Superintendent<br>Katie Hannigan, Director of Finance and Operations<br>Policy Reference: 4:10 Fiscal and Business Management

## Introduction/Background Information:

The district, along with our architect and construction manager, will be opening bids for the construction project on July 21, 2022. As we prepare to determine our final costs for this project, our forecasting software helps us to predict the best options for financing the project.

## Connection to Strategic Plan/District Goals/Priorities:

Strategic Plan Goal \#4: Make effective and efficient use of resources to advance the educational success and well-being of our students now and into the future.

## Discussion/Highlights:

Based on our current projections, the project is not expected to exceed $\$ 17.3 \mathrm{M}$. As a reminder, this project is a combination of a new addition to accommodate our growing student enrollment, renovation of existing spaces such as the LRC and ECE rooms, and roof and siding replacement. We have already budgeted $\$ 1.1 \mathrm{M}$ for a portion of the project from our recent 2021 bond issuance, which means that up to $\$ 16.2 \mathrm{M}$ will come from a combination of spending from our reserves and borrowing additional money in the form of new bonds. There is a legal limit to the amount that we can borrow without going to referendum. Additionally, we have a policy in place that requires us to maintain a minimum amount in our fund balances which dictates the amount of money we can spend from our reserves. The discussion below will explore two possibilities:

- Spending our reserves to the greatest extent possible and borrowing the remainder of the project cost

OR

- Borrowing our maximum capacity and spending the least amount possible from our reserves

Additionally, we could decide to choose a level of borrowing that is between those two points. At the August Board meeting, we will have the results of our bid process so that our final project costs will be known prior to making a final decision on our bond issuance. For the purposes of the scenarios discussed below, we will continue to assume that the project costs $\$ 17.3 \mathrm{M}$.

## Scenarios 1 and 2:

- Spend our reserves to the greatest extent possible and borrow the remainder of the project cost

During discussion at previous board meetings, the Board and administration were in agreement that $\$ 4 \mathrm{M}$ is the maximum amount we would be willing to spend from our reserves for this project. If we chose to use $\$ 4 \mathrm{M}$ from our reserves, then we would need to borrow $\$ 12.2 \mathrm{M}$ in bonds. Below are two possible debt structures for an issuance of $\$ 12 \mathrm{M}$ in bonds. In scenario 1 , repayment of the $\$ 12.2 \mathrm{M}$ is spread over 20 years with a total interest cost of $\$ 6.8 \mathrm{M}$. In scenario 2 , the repayment is shortened by 2.5 years, which saves just over $\$ 700 \mathrm{k}$ in interest.

We have previously discussed future borrowing capacity as it relates to how we structure this bond sale debt. While scenario B does save the district $\$ 700 \mathrm{k}$ in interest, it decreases the amount available to borrow in future years. This decrease may not be an issue, however, given the fact that our borrowing capacity will continue to increase by CPI each year, and all major facility needs in the forseeable future have either been completed or accounted for in future budgets.


## Scenario 3:

- Borrow our maximum capacity and spend the least amount possible from our reserves

Interest rates have been volatile over the past several months. As a result, our maximum borrowing capacity is currently estimated at $\$ 13.3 \mathrm{M}$. A bond issuance totaling $\$ 13.3 \mathrm{M}$ in proceeds would require
that we issue our maximum capacity in Working Cash bonds and use Funding Bonds for the remaining amount. As of right now, our Working Cash capacity is estimated to be $\$ 11.9 \mathrm{M}$. To be eligible for Funding Bonds, the district would first issue a debt certificate for $\$ 1.4 \mathrm{M}$ and then sell bonds to pay the debt certificate. These numbers may fluctuate as we continue to get more information from the county on our next tax cycle, and as we continue to watch inflation and the market rates for borrowing.

While this scenario would maximize our current Debt Service Extension Base (DSEB) (as demonstrated in the graph below), it does leave approximately $\$ 1.1 \mathrm{M}$ more dollars in reserves than scenarios 1 and 2.


## Future Capacity:

Moving forward, we recapture borrowing capacity for every year that we make payments on our bonds. Our DSEB limit is currently at $\$ 1.2 \mathrm{M}$ each year. Additionally, the DSEB limit will continue to increase annually by CPI. We can't know exactly what that growth will look like, but the dotted line is a projection of $1.5 \%$ CPI increases over the next 20 years.

If we were to consider future capacity, without accounting for CPI increases, we can assume that each year would add $\$ 1.2 \mathrm{M}$ in capacity. That would equate to $\$ 6 \mathrm{M}$ every 5 years. This is our overall capacity which does include the required interest payments, therefore the actual proceeds would be closer to $\$ 3.5 \mathrm{M}$ - $\$ 4 \mathrm{M}$ every 5 years.

## Taxpaver Impact Summary:

In all three scenarios, we see at least the first few years structured to maximize our DSEB cap. The payment would actually drop down a small amount after the first 4 years, when a gap is created between
our borrowing and the DSEB limit. The estimated tax increases that our community would see are demonstrated below:

|  |  | No Change | Year 2 and after | Change from Current |
| :---: | :---: | :---: | :---: | :---: |
| Actual/Est. B\&I Rate in LY 2020/2021... |  | \$0. 136 | \$0.260 | \$0. 124 |
| Estimated B\&I Tax Payments (1) | Levy / Tax Collection Year |  |  |  |
| \$300,000 Home | 2020 / 2021 | \$111.97 | \$214.49 | \$102.52 |
| \$401,200 Median Value Home | 2020 / 2021 | \$154.31 | \$295.60 | \$141.29 |
| \$500,000 Home | 2020/2021 | \$195.65 | \$374.79 | \$179.14 |
| \$700,000 Home | 2020 / 2021 | \$279.33 | \$535.10 | \$255.77 |

 Reflects \$10,000 homeowner exemption.

## Financial Projections:

Considering updated financial projections will help us make an informed decision regarding the best financing plan for our project. Most of the assumptions in the two options are the same. In both scenarios, we assume the following:

## REVENUES:

- Current EAV growing at $2 \%$, with $5 \%$ increase after the triennial assessment
- $\$ 8$ million in new construction EAV each year
- $5 \%$ increase in CPI for levy years 2022 and 2023, and $2 \%$ increase each year after
- Maintain minimal earnings on investments, approx. \$55,000 each year
- No changes to other local revenue sources and grant funding


## EXPENSES:

- $\$ 17.3$ million construction project
- 10-year capital improvements to the existing building (roofs, boilers, etc.)
- Operating increase of $\$ 9$ per square foot of the new addition, including the custodial position
- 7 additional FTE, salaries and benefits

|  | FY23 | FY24 | FY25 |
| :---: | :---: | :---: | :---: |
| Teachers | 1 | 1 | 1 |
| Paraprofessionals | 1 | 1 |  |
| Custodian |  | 1 |  |
| Administrator | 1 |  |  |

The only difference between the two projections is that the first includes an additional revenue of $\$ 12.2 \mathrm{M}$ in bond proceeds and the second includes an additional revenue of $\$ 13.3 \mathrm{M}$ in bond proceeds.

## Scenarios 1 \& 2:

If we borrow $\$ 12.2 \mathrm{M}$ in bonds, the following graphs demonstrate our year-end fund balances. The first graph includes Fund 60, which causes an artificial spike in the blue line which represents our fund balance limit, as defined by Board policy. The second graph does not include money in or expenditures from Fund 60.

Includes Fund 60 balance and expenses are calculated within the fund balance limit.
Educational| O \& M| Transportation|IMRF / SS|Capital Projects| Working Cash| Tort


Does not include Fund 60 balance and expenses are not calculated within the fund balance limit.


These graphs show that our fund balances will decrease through FY25 as we increase staff and pay for the construction project. Beginning in FY26, we notice that the fund balances start to grow again. The red line indicates our fund balances expected at the end of each fiscal year, while the purple line indicates the cash on hand at our lowest point during the year. In FY25, our low-cash point is expected to occur with just over $\$ 3.5$ million.

Board policy 4-20 requires us to maintain an aggregate year-end fund balance of $40 \%$ of the year's operating expenditures. The blue line in the graph above is a representation of that $40 \%$ benchmark. The $40 \%$ calculation does include capital expenses, and therefore we are projected to meet the requirements of our policy within this model. The table below provides each fiscal year's revenues, expenses, and balances. Highlighted at the bottom of this table is a calculation of the year-end fund balances, in dollar amount and percentage. It also shows the fund balance as a number of months of expenditures.


This table projects that in FY25, we will finish the year with a fund balance of $\$ 8,554,835$ or $46.96 \%$ of our total expenses and $52 \%$ of operating expenses, which would cover 6.2 months of expenses. However, as demonstrated in the graph above, the low point for that fiscal year is $\$ 3,558,954$. That amount of cash on hand is enough to cover approximately 2.6 months of expenses.

## Scenario 3:

If we borrow $\$ 13.3 \mathrm{M}$ in bonds, the following graphs demonstrates our year-end fund balances. The first graph includes Fund 60, which causes an artificial spike in the blue line which represents our fund balance limit, as defined by Board policy. The second graph does not include money in or expenditures from Fund 60.

Includes Fund 60 balance and expenses are calculated within the fund balance limit.


Does not include Fund 60 balance and expenses are not calculated within the fund balance limit.


The graphs show that our fund balances will decrease through FY24 as we increase staff and pay for the construction project. Beginning in FY25, we notice that the fund balances start to grow again. The low-cash point within these projections is just over $\$ 4.6 \mathrm{M}$.


This table projects that in FY25, we will finish the year with a fund balance of $\$ 9,654,835$ or $53 \%$ of our total expenses, and $59 \%$ of our operating expenses which would cover approximately 7.1 months of expenses. However, as demonstrated in the graph above, the low point for that fiscal year is $\$ 4,658,954$. That amount of cash on hand is enough to cover approximately 3.4 months of expenses.

The table below summarizes the results from borrowing $\$ 12.2 \mathrm{M}$ or $\$ 13.3 \mathrm{M}$ :

|  | Scenarios 1 \& 2 <br> (Borrow \$12.2M) | Scenario 3 <br> (Borrow \$13.3M) |
| :--- | :---: | :---: |
| End of Year Fund Balance | $\$ 8.5 \mathrm{M}$ | $\$ 9.6 \mathrm{M}$ |
| Percentage of Prior Year Total Expenses | $47 \%$ | $53 \%$ |
| Percentage of Prior Year Operating Expenses | $52 \%$ | $59 \%$ |
| (Board Policy Fund Balance Limit) | $(40 \%)$ | $(40 \%)$ |
| Months | 6.2 | 7.1 |
| Low-Point Fund Balance | $\$ 3.5 \mathrm{M}$ | $\$ 4.6 \mathrm{M}$ |
| Months | 2.6 | 3.4 |

## Timeline:

Construction is anticipated to begin in September and a potential schedule to issue bonds is shown here:

| August 16 | - Board adopts Resolution Authorizing the Sale of the Debt Certificates <br> - Board adopts Notice of Intent Resolution for Working Cash Bonds |
| :---: | :---: |
| August 30 | - Debt Certificates sold; delegates approve the final sale |
| September 15 | - Debt Certificates close |
| September 19 | - 30 Day Petition Period Ends for Working Cash Bonds |
| September 20 | - Board adopts Notice of Intent Resolution for Funding Bonds <br> - President signs Order calling for BINA hearing |
| October 18 | - Board conducts BINA hearing |
| October 24 | - 30 Day Petition Period Ends for Funding Bonds |
| November 15 | - Board approves parameter resolution authorizing the sale; |
| November 16 | - Bonds sold; delegates approve final sale |
| December 7 | - Bonds close |

## Recommendation:

We recommend that we plan to issue bonds for our full debt capacity at $\$ 13.3 \mathrm{M}$. This will allow us to maintain an additional $\$ 1.1 \mathrm{M}$ in reserves to support operating expenses as inflation continues to increase our costs.

## Attachments:

- Financing Update (PMA presentation)
- Graphs and Tables


## La Grange Highlands SD\#106

## Market Update, Debt Overview and New Money Options



Robert Lewis
Senior Vice President, Managing Director
PMA Securities, LLC

July 19, 2022

Market Update

Historical Tax-Exempt Interest Rates since January 1, 2020


Debt Overview

## Non-Referendum GO Bonds

- Since the District is subject to tax caps, the annual debt service (principal and interest) payments on non-referendum GO bonds are limited by the District's Debt Service Extension Base (DSEB)
- Original DSEB was determined in tax year 1994 and was equal to the amount of non-referendum debt service levied for that year
> The types of non-referendum bonds are described on a subsequent slide but include working cash bonds, life safety bonds and funding bonds
> Public Act 96-0501, enacted in 2009, increases a district's DSEB annually by the Consumer Price Index (CPI)
- Original DSEB: \$890,596
> DSEB for levy year 2022: \$1,160,364
- The separate working cash capacity formula is currently estimated at about \$11.9 to \$12.4 million (depending on timing)


## Existing General Obligation Debt Service

Non-Referendum Debt Service


## Existing General Obligation Debt Service (detail)



[^0]New Money Options

## Scenario 1: \$12 Million Project Proceeds (20 Years)

\$1,800,000


## Scenario 2: \$12 Million Project Proceeds (Shortened)



## Scenario 3: Estimated Maximum Proceeds: \$13.3 Million

\$1,800,000


## Debt Service Summary



|  | 2022 Bond Scenarios |  |  |
| :--- | ---: | ---: | ---: |
| Option 1 | Option 2 |  | Option 3 |
| $\$$ | $\mathbf{1 2 , 0 0 0 , 0 0 0}$ | $\$$ | $\mathbf{1 2 , 0 0 0 , 0 0 0}$ |
| $\mathbf{\$}$ | $\mathbf{1 8 , 8 2 4 , 6 9 8}$ | $\$$ | $\mathbf{1 8 , 1 0 1 , 1 5 0}$ |
|  | $4.10 \%$ | $\mathbf{\$}$ | $\mathbf{1 3 , 3 4 5 , 0 0 0}$ |
|  | 2043 | $4.10 \%$ | $\mathbf{2 1 , 1 4 6 , 6 7 4}$ |
|  |  | 2041 | $4.10 \%$ |
|  |  |  | 2043 |

(1) Indicative rates provided by Capital One as of June 28, 2022.
(2) True Interest Cost (TIC) is the semiannual discount rate which equates the principal and interest payments to the purchase price paid by the purchaser.

## Taxpayer Impact Summary


(1) Actual tax rates and payments may vary based on any property tax rate initiatives and other factors. Reflects \$10,000 homeowner exemption.

## Timelines and Funding Bond Process

## Sample Timeline of Key Events for WC Bonds

| August 16 | President signs Order calling for Bond Issue Notification <br> Act (BINA) hearing |
| :--- | :--- |
| August 16 | - Board adopts Notice of Intent Resolution |
| September 19 | - 30 Day Petition Period Ends |
| September 20 | - Board conducts BINA hearing |
| October 18 | - Board approves parameter resolution authorizing the sale |
| October 19 | • Bonds sold; delegates approve final sale |
| November 9 | • Bonds close |

## Funding Bond Option - How It Works

## Step 1: Issue Debt Certificates

$\checkmark$ Depending upon the size of the financing, the District may sell the obligation directly to a bank or perhaps another unit of government
$\checkmark$ Provides the proceeds to pay for capital projects
$\mathbf{x}$ Would be payable from operating dollars instead of a separate property tax levy if not for Step 2

- Establishes a claim against which the District can issue a funding bond


## Step 2: Issue Non-Referendum Funding Bonds

$\checkmark$ After the completion of a 30-day petition period and a BINA hearing, the District sells non-referendum funding bonds to payoff the initial financing
$\checkmark$ Proceeds from initial financing transfer to funding bonds for tax law purposes
$\checkmark$ Paid from separate property tax levy (subject to the DSEB, if applicable)

## Sample Timeline of Key Events for Funding/WC Bonds

| August 16 | - |
| :--- | :--- |
| August $\mathbf{3 0}$ | Certificates <br> Board adopts Notice of Intent Resolution for Working Cash Bonds |
| September 15 | - Debt Certificates sold; delegates approve the final sale |

## Disclosure

The information containe dherein is solely intended to suggest/discuss potentially applicable financing applications and is not intendedto be a specific buy/sell recommendation, nor is it an official confirmation ofterms. Any terms discussed herein are preliminary until confirmed in a definitive written agreement.

The analysis or information presented herein is based upon hypothetical projections andfor past performance that have certain limitations. No representation is made that it is accurate or complete or that any results indicated will be achieved. In no way is past performance indicative of future results. Changesto any prices, levels, or assumptions contained hereiin may have a material impact on results. Any estimates or assumptions contained herein represent our best judgment as of the date indicated and are subject to change without notice. Examples are merely representative and are not meantto be all-inclusive. The information setforth herein was gathered from sources which we believe, but do not guarantee, to be accurate. Neither the information, nor any options expressed, constitute a solicitation by us for purposes of sale or purchase of any securities or commodities. Investmentfinancing decisions by market participants should not be based on this information.

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Appendix: New Money Options Scenario Detail and Other Schedules

## Scenario 1: \$12 Million Project Proceeds (20 Years)

Non-Referendum Debt Service

|  |  | Non-Referendum Debt Service |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | \$4,545,000 |  |  | PROPOSED |  |  | Referendum |  |  |  |  |  |  |
|  |  | GO Limited | \$575,500 | \$3,620,000 | GO Limited |  |  | Debt Service |  |  |  |  |  |  |
|  |  | Tax | Taxable GO | GO Limited | Tax School |  |  | Extension |  | Total General |  |  |  |  |
|  |  | Refunding | Limited | Tax School | Bonds, |  |  | Base Created |  | Obligation | 5.0\% County |  |  |  |
| Lew | Fiscal | Series 2011 | Series 2020 | Bonds, Series$2021$ | Series 2022 <br> (2) | Capitalized Interest | Total | W/1994 Lew | Remaining <br> Margin | Bonds Debt Service | Loss/Cost <br> Debt Service |  | Growth | B\&I Tax |
| Year | Year |  |  |  |  |  |  | (1) |  |  |  | EAV | Rate | Rate |
| 2018 | 2020 | \$ 629,488 | \$ | \$ | \$ | \$ | \$-629,488 | \$-1,045,483 | \$-415,996 | \$ 629,488 | \$-660,962 | \$-418,191,211 | -2.91\% | 0.1581 |
| 2019 | 2021 | - 46,800 | -583,185 |  |  |  | -629,985 | -1,065,347 | -435,363 | 629,985 | -661,484 | 420,684,993 | 0.60\% | 0.1572 |
| 2020 | 2022 | - | - | 629,633 | - | - | 629,633 | 1,089,850 | 460,217 | 629,633 | 661,115 | 487,617,470 | 15.91\% | 0.1356 |
| 2021 | 2023 | - | - | 629,200 | - | - | 629,200 | 1,105,108 | 475,908 | 629,200 | 660,660 | 487,617,470 | 0.00\% | 0.1355 |
| 2022 | 2024 | - | - | 629,000 | 581,175 | $(49,815)$ | 1,160,360 | 1,160,364 | 4 | 1,160,360 | 1,218,378 | 487,617,470 | 0.00\% | 0.2499 |
| 2023 | 2025 | - | - | 628,000 | 578,150 | - | 1,206,150 | 1,206,778 | 628 | 1,206,150 | 1,266,458 | 487,617,470 | 0.00\% | 0.2597 |
| 2024 | 2026 | - | - | 626,200 | 579,870 | - | 1,206,070 | 1,206,778 | 708 | 1,206,070 | 1,266,374 | 487,617,470 | 0.00\% | 0.2597 |
| 2025 | 2027 | - | - | 628,600 | 576,385 | - | 1,204,985 | 1,206,778 | 1,793 | 1,204,985 | 1,265,234 | 487,617,470 | 0.00\% | 0.2595 |
| 2026 | 2028 | - | - | 390,000 | 712,900 | - | 1,102,900 | 1,206,778 | 103,878 | 1,102,900 | 1,158,045 | 487,617,470 | 0.00\% | 0.2375 |
| 2027 | 2029 | - | - | - | 1,058,675 | - | 1,058,675 | 1,206,778 | 148,103 | 1,058,675 | 1,111,609 | 487,617,470 | 0.00\% | 0.2280 |
| 2028 | 2030 | - | - | - | 1,054,895 | - | 1,054,895 | 1,206,778 | 151,883 | 1,054,895 | 1,107,640 | 487,617,470 | 0.00\% | 0.2272 |
| 2029 | 2031 | - | - | - | 1,055,295 | - | 1,055,295 | 1,206,778 | 151,483 | 1,055,295 | 1,108,060 | 487,617,470 | 0.00\% | 0.2272 |
| 2030 | 2032 | - | - | - | 1,054,670 | - | 1,054,670 | 1,206,778 | 152,108 | 1,054,670 | 1,107,404 | 487,617,470 | 0.00\% | 0.2271 |
| 2031 | 2033 | - | - | - | 1,058,020 | - | 1,058,020 | 1,206,778 | 148,758 | 1,058,020 | 1,110,921 | 487,617,470 | 0.00\% | 0.2278 |
| 2032 | 2034 | - | - | - | 1,055,140 | - | 1,055,140 | 1,206,778 | 151,638 | 1,055,140 | 1,107,897 | 487,617,470 | 0.00\% | 0.2272 |
| 2033 | 2035 | - | - | - | 1,056,235 | - | 1,056,235 | 1,206,778 | 150,543 | 1,056,235 | 1,109,047 | 487,617,470 | 0.00\% | 0.2274 |
| 2034 | 2036 | - | - | - | 1,056,100 | - | 1,056,100 | 1,206,778 | 150,678 | 1,056,100 | 1,108,905 | 487,617,470 | 0.00\% | 0.2274 |
| 2035 | 2037 | - | - | - | 1,054,735 | - | 1,054,735 | 1,206,778 | 152,043 | 1,054,735 | 1,107,472 | 487,617,470 | 0.00\% | 0.2271 |
| 2036 | 2038 | - | - | - | 1,057,140 | - | 1,057,140 | 1,206,778 | 149,638 | 1,057,140 | 1,109,997 | 487,617,470 | 0.00\% | 0.2276 |
| 2037 | 2039 | - | - | - | 1,058,110 | - | 1,058,110 | 1,206,778 | 148,668 | 1,058,110 | 1,111,016 | 487,617,470 | 0.00\% | 0.2278 |
| 2038 | 2040 | - | - | - | 1,057,645 | - | 1,057,645 | 1,206,778 | 149,133 | 1,057,645 | 1,110,527 | 487,617,470 | 0.00\% | 0.2277 |
| 2039 | 2041 | - | - | - | 1,055,745 | - | 1,055,745 | 1,206,778 | 151,033 | 1,055,745 | 1,108,532 | 487,617,470 | 0.00\% | 0.2273 |
| 2040 | 2042 | - | - | - | 1,057,410 | - | 1,057,410 | 1,206,778 | 149,368 | 1,057,410 | 1,110,281 | 487,617,470 | 0.00\% | 0.2277 |
| 2041 | 2043 | - | - | - | 1,056,218 | - | 1,056,218 | 1,206,778 | 150,561 | 1,056,218 | 1,109,028 | 487,617,470 | 0.00\% | 0.2274 |
| Total DS From |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Current FY: |  | \$ | \$ | \$ 4,160,633 | \$18,874,513 | \$ (49,815) | \$22,985,331 |  |  | \$ 22,985,331 | \$ 24,134,597 |  |  |  |
|  |  |  | Working C | ash Proceeds: | \$12,000,000 |  |  |  |  |  |  |  |  |  |

(1) Pursuant to Public Act 96-0501, the District's DSEB will increase by the lesser of CPI or $5 \%$ each year starting with lewy year 2009.

The applicable CPI increase has been applied to levy years 2009-2022, assumed to be $4.00 \%$ in levy year 2023 and $0 \%$ per year thereafter.
If the District issues non-referendum bonds with debt service structured assuming a growing DSEB,
it will need to pass resolutions, perhaps annually, to capture the additional DSEB levy available from CPI growth.
If the CPI growth is less than estimated on average, the District will have to pay debt service in excess of the DSEB from funds on hand.
(2) Indicative rates provided by Capital One as of June 28, 2022. Estimated TIC $=4.10 \%$.

NOTE: Scenarios where a greater portion of the overall debt is issued in advance of the expenditures of the proceeds will likely result in higher fees earned by the investment manager of the
debt proceeds.

## Scenario 2: \$12 Million Project Proceeds (Shortened) <br> Non-Referendum Debt Service

$\$ 4,545,000$ Lew Fiscal

202

202

|  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |
| 2024 | 2026 | - |  | 628,000 |
| 2025 | 2027 | - | - | 626,200 |


| 2026 | 2028 | - | - | 628,600 |
| :--- | :--- | :--- | :--- | :--- |
| 2027 | 2029 | - | - | 390,000 |
| 2028 | 2030 | - | - | - |
| 2029 | 2031 | - | - | - |
| 2030 | 2032 | - | - | - |


| 2031 | 2033 | - | - | - |
| :--- | :--- | :--- | :--- | :--- |
| 2032 | 2034 | - | - | - |
| 2033 | 2035 | - | - | - |
| 2034 | 2036 | - | - | - |
| 2035 | 2037 | - | - | - |


| 2035 | 2037 | - | - | - |
| :--- | :--- | :--- | :--- | :--- |
| 2036 | 2038 | - | - |  |


| 2037 | 2039 | - | - | - | $1,203,980$ | - |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2038 | 2040 | - | - | - | $1,204,290$ | - |
| 2039 | 2041 | - | - | - | 577,755 | - |
| 2040 | 2042 | - | - | - | - | - |


| 2040 | 2042 | - | - | - | - | - | - |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

## Non

Non
Referendum
Debt Service

$\frac{\text { Total }}{\$-629,488} \frac{}{\$}$

## Scenario 3: Estimated Maximum Proceeds: \$13.3 Million

Non-Referendum Debt Service


[^1]
## Legal Debt Margin

## 6.9\% of EAV for K-8 and 9-12 districts, 13.8\% of EAV for unit districts <br> Less: outstanding principal

- Exemptions exist for some bonds

Working cash bonds and funding bonds are exempted at the time of issuance but count after issuance

Alternate Bonds do not count against a district's legal debt margin unless a tax is extended to pay debt service

## Outstanding Principal

|  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Limited |  |  |  |  | Cumulative |
|  |  |  | School |  |  |  |  | Principal |
| Lew | Fiscal |  | ds, Series |  |  |  | gr Principal | Retirement as |
| Year | Year |  | 2021 |  | Total |  | alance | Percent of Total |
| 2021 | 2023 | \$ | 505,000 | \$ | 505,000 | \$ | 2,600,000 | 16.26\% |
| 2022 | 2024 |  | 525,000 |  | 525,000 |  | 2,075,000 | 33.17\% |
| 2023 | 2025 |  | 545,000 |  | 545,000 |  | 1,530,000 | 50.72\% |
| 2024 | 2026 |  | 565,000 |  | 565,000 |  | 965,000 | 68.92\% |
| 2025 | 2027 |  | 590,000 |  | 590,000 |  | 375,000 | 87.92\% |
| 2026 | 2028 |  | 375,000 |  | 375,000 |  | - | 100.00\% |
| 2027 | 2029 |  | - |  | - |  | - | 100.00\% |

Totals: $\quad \$ \quad 3,105,000 \$ 3,105,000$

Purpose: Working Cash
Callable:
N/A

## School Borrowing Options Summary

## Payable from a separate tax levy.

## The estimated WC capacity is \$11.9 million

| Purpose |
| :--- |
| Referendum |
| Requirement |
| Separate Tax Levy |
| Available |
| Subject to Debt Service |

Extension Base
Public Hearing
Required (BINA)
Final Maturity Limit
Subject to Debt Limit
Other Restrictions


## Capital Financing Options

- We are planning for a new addition to accommodate our growing student enrollment, renovation of existing spaces such as the LRC and ECE rooms, and roof and siding replacement.
- The project is not expected to exceed $\$ 17.3 \mathrm{M}$, which includes $\$ 1.1 \mathrm{M}$ of work and funds from a previous bond issuance.
- $\$ 16.2 \mathrm{M}$ will come from a combination of spending from our reserves and borrowing additional money in the form of new bonds.


## Capital Financing Options

The information being presented tonight will explore two possibilities:

Spending our reserves to the greatest extent possible and borrowing the remainder of the project cost (borrowing \$12.2M) OR

Borrowing our maximum capacity and spending the least amount possible from our reserves (borrowing \$13.3M)

## Capital Financing Options

## Considerations:

* Market Update

Borrowing Capacity
Two scenarios for borrowing \$12.2M
Scenario for borrowing \$13.3M
Taxpayer Impact
Timeline
Financial Forecasting

Market Update, Debt Overview and New Money Options

## Presentation

## Financial Projections

Considering updated financial projections will help us make an informed decision regarding the best financing plan for our project. Most of the assumptions in the two options are the same.

The only difference between the two projections is that the first includes an additional revenue of $\$ 12.2 \mathrm{M}$ in bond proceeds and the second includes an additional revenue of $\$ 13.3 \mathrm{M}$ in bond proceeds.

## Common Assumptions

## REVENUE ASSUMPTIONS:

- Current EAV growing at 2\%, with $5 \%$ increase after the triennial assessment
- $\$ 8$ million in new construction EAV each year
- $5 \%$ increase in CPI for levy years 2022 and 2023, and $2 \%$ increase each year after
- Maintain minimal earnings on investments, approx. \$55,000 each year
- No changes to other local revenue sources and grant funding


## EXPENSE ASSUMPTIONS:

- $\$ 17.3$ million construction project
- 10-year capital improvements to the existing building (roofs, boilers, etc.)
- Operating increase of $\$ 9$ per square foot of the new addition, including the custodial position
- 7 additional FTE, salaries and benefits


## Scenarios 1 \& 2 - \$12.2M Bond Sale

Fund 60 balance and expenses are included in the fund balance limit.
Educational|O \& M|Transportation|IMRF / SS | Capital Projects | Working Cash | Tort


## Scenarios 1 \& 2 - \$12.2M Bond Sale

Fund 60 balance and expenses are not included in the fund balance limit.


Educational|O\& M| Transportation| IMRF / SS | Capital Projects| Working Cash| Tort
LaGrange Highlands SD 106 | Updated Construction Project V1
Projection Summary

|  | BUDGET <br> FY 2022 | PROJECTED FY 2023 | \% $\Delta$ | PROJECIED <br> FY 2024 | \% $\Delta$ | PROJECTED <br> FY 2025 | \% $\Delta$ | PROJECTED FY 2026 | \% $\Delta$ | PROJECTED FY 2027 | \% $\Delta$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| REVENUE <br> Local <br> State <br> Federal Other | $\begin{array}{r} \$ 14,172,753 \\ \$ 723,717 \\ \$ 571,749 \\ \$ 0 \\ \hline \end{array}$ | $\begin{array}{r} \$ 14,414,693 \\ \$ 813,717 \\ \$ 668,911 \\ \$ 0 \end{array}$ | $\begin{array}{r} 1.71 \% \\ 12.44 \% \\ 16.99 \% \end{array}$ | $\begin{array}{r} \$ 15,683,137 \\ \$ 764,217 \\ \$ 348,911 \\ \$ 0 \\ \hline \end{array}$ | $\begin{array}{r} 8.80 \% \\ -6.08 \% \\ -47.84 \% \end{array}$ | $\begin{array}{r} \$ 16,766,271 \\ \$ 663,717 \\ \$ 348,911 \\ \$ 0 \\ \hline \end{array}$ | $\begin{array}{r} 6.91 \% \\ -13.15 \% \\ 0.00 \% \end{array}$ | $\begin{array}{r} \$ 16,968,015 \\ \$ 663,717 \\ \$ 348,911 \\ \$ 0 \\ \hline \end{array}$ | $\begin{aligned} & \text { 1.20\% } \\ & 0.00 \% \\ & 0.00 \% \end{aligned}$ | $\begin{array}{r} \$ 17,517,027 \\ \$ 663,717 \\ \$ 348,911 \\ \$ 0 \\ \hline \end{array}$ | $\begin{aligned} & 3.24 \% \\ & 0.00 \% \\ & 0.00 \% \end{aligned}$ |
| TOTAL REVENUE | \$15,468,219 | \$15,897,321 | 2.77\% | \$16,796,265 | 5.65\% | \$17,778,899 | 5.85\% | \$17,980,643 | 1.13\% | \$18,529,655 | 3.05\% |
| EXPENDITURES <br> Salary and Benefit Costs Other | $\begin{array}{r} \$ 11,510,028 \\ \$ 6,779,296 \\ \hline \end{array}$ | $\begin{aligned} & \$ 11,804,770 \\ & \$ 20,535,424 \\ & \hline \end{aligned}$ | $\begin{array}{r} 2.56 \% \\ 202.91 \% \\ \hline \end{array}$ | $\begin{array}{r} \$ 12,265,098 \\ \$ 8,304,986 \\ \hline \end{array}$ | $\begin{array}{r} 3.90 \% \\ -59.56 \% \\ \hline \end{array}$ | $\begin{array}{r} \$ 12,653,446 \\ \$ 5,564,230 \\ \hline \end{array}$ | $\begin{array}{r} 3.17 \% \\ -33.00 \% \\ \hline \end{array}$ | $\begin{array}{r} \$ 12,940,176 \\ \$ 4,240,263 \\ \hline \end{array}$ | $\begin{array}{r} 2.27 \% \\ -23.79 \% \\ \hline \end{array}$ | $\begin{array}{r} \$ 13,284,737 \\ \$ 4,107,484 \\ \hline \end{array}$ | $\begin{array}{r} 2.66 \% \\ -3.13 \% \\ \hline \end{array}$ |
| TOTAL EXPENDITURES | \$18,289,325 | \$32,340,194 | 76.83\% | \$20,570,083 | -36.39\% | \$18,217,676 | -11.44\% | \$17,180,439 | -5.69\% | \$17,392,220 | 1.23\% |
| SURPLUS / DEFICIT | (\$2,821,106) | (\$16,442,873) |  | (\$3,773,818) |  | (\$438,777) |  | \$800,204 |  | \$1,137,435 |  |
| OTHER FINANCING SOURCES / USES Other Financing Sources Other Financing Uses | $\begin{gathered} \$ 3,226,552 \\ (\$ 2,151,035) \\ \hline \end{gathered}$ | $\begin{gathered} \$ 16,175,000 \\ (\$ 3,083,333) \end{gathered}$ |  | $\begin{gathered} \$ 1,900,000 \\ (\$ 1,466,667) \end{gathered}$ |  | $\begin{gathered} \$ 1,025,000 \\ (\$ 783,333) \\ \hline \end{gathered}$ |  | $\begin{gathered} \$ 750,000 \\ (\$ 500,000) \\ \hline \end{gathered}$ |  | $\begin{gathered} \$ 775,000 \\ (\$ 516,667) \\ \hline \end{gathered}$ |  |
| TOTAL OTHER FIN. SOURCES / USES | \$1,075,517 | \$13,091,667 |  | \$433,333 |  | \$241,667 |  | \$250,000 |  | \$258,333 |  |
| SURPLUS / DEFICIT INCL. OTHER FIN. SOURCES | (\$1,745,588) | (\$3,351,206) |  | (\$3,340,485) |  | (\$197,110) |  | \$1,050,204 |  | \$1,395,768 |  |
| BEGINNING FUND BALANCE | \$17,189,225 | \$15,443,637 |  | \$12,092,430 |  | \$8,751,946 |  | \$8,554,835 |  | \$9,605,040 |  |
| AUDIT ADUSTMENTS TO FUND BALANCE | \$0 | \$0 |  | \$0 |  | \$0 |  | \$0 |  | \$0 |  |
| PROJECTED YEAR END BALANCE | \$15,443,637 | \$12,092,430 |  | \$8,751,946 |  | \$8,554,835 |  | \$9,605,040 |  | \$11,000,808 |  |
| FUND BALANCE AS \% OF EXPENDITURES FUND BALANCE AS \# OF MONTHS OF EXPEND. | $\begin{gathered} 84.44 \% \\ 10.13 \end{gathered}$ | $\begin{gathered} 37.39 \% \\ 4.49 \\ \hline \end{gathered}$ |  | $\begin{gathered} 42.55 \% \\ 5.11 \\ \hline \end{gathered}$ |  | $\begin{gathered} 46.96 \% \\ 5.64 \\ \hline \end{gathered}$ |  | $\begin{gathered} 55.91 \% \\ 6.71 \\ \hline \end{gathered}$ |  | $\begin{gathered} 63.25 \% \\ 7.59 \\ \hline \end{gathered}$ |  |

## Scenarios 1 \& 2 - \$12.2M Bond Sale

These scenarios show that our fund balances will decrease through FY25 as we increase staff and pay for the construction project. Beginning in FY26, we notice that the fund balances start to grow again. In FY25, our low-cash point is expected to occur with approximately $\$ 3.5$ million.

|  | Scenarios 1 \& 2 <br> (Borrow \$12.2M) |
| :--- | :---: |
| End of Year Fund Balance | $\$ 8.5 \mathrm{M}$ |
| Percentage of Prior Year Total Expenses | $47 \%$ |
| Percentage of Prior Year Operating Expenses  <br> (Board Policy Fund Balance Limit) $52 \%$ <br> Months $(40 \%)$ <br> Low-Point Fund Balance 6.2 <br> Months $\$ 3.5 \mathrm{M}$ $\mathbf{l}^{2.6}$ |  |

## Scenario 3 - \$13.3M Bond Sale

Fund 60 balance and expenses are included in the fund balance limit.


## Scenario 3 - \$13.3M Bond Sale

Fund 60 balance and expenses are not included in the fund balance limit.


Educational|O\& M| Transportation| IMRF / SS | Capital Projects| Working Cash| Tort
LaGrange Highlands SD 106 | Updated Construction Project V2
Projection Summary


## Scenario 3 - \$13.3M Bond Sale

This scenario shows that our fund balances will decrease through FY24 as we increase staff and pay for the construction project. Beginning in FY25, we notice that the fund balances start to grow again. The low-cash point within these projections is just over \$4.6M.

|  | Scenario 3 <br> (Borrow \$13.3M) |
| :--- | :---: |
| End of Year Fund Balance | $\$ 9.6 \mathrm{M}$ |
| Percentage of Prior Year Total Expenses | $53 \%$ |
| Percentage of Prior Year Operating Expenses | $59 \%$ |
| (Board Policy Fund Balance Limit) | $(40 \%)$ |
| Months | 7.1 |
| Low-Point Fund Balance | $\$ 4.6 \mathrm{M}$ |
| Months | 3.4 |

## Capital Financing Options

Scenarios 1 \& 2 Scenario 3 (Borrow \$12.2M) (Borrow \$13.3M)

| End of Year Fund Balance | $\$ 8.5 \mathrm{M}$ | $\$ 9.6 \mathrm{M}$ |
| :--- | :---: | :---: |
| Percentage of Prior Year Total Expenses | $47 \%$ | $53 \%$ |
| Percentage of Prior Year Operating Expenses | $52 \%$ | $59 \%$ |
| (Board Policy Fund Balance Limit) | $(40 \%)$ | $(40 \%)$ |
| Months | 6.2 | 7.1 |
| Low-Point Fund Balance | $\$ 3.5 \mathrm{M}$ | $\$ 4.6 \mathrm{M}$ |
| Months | 2.6 | 3.4 |

Recommendation: Issue bonds for our DSEB capacity of $\$ 13.3 \mathrm{M}$. This will allow us to maintain an additional $\$ 1.1 \mathrm{M}$ in reserves to support operating expenses as inflation continues to increase our costs.


[^0]:    (1) Pursuant to Public Act 96-0501, the District's DSEB will increase by the lesser of CPI or $5 \%$ each year starting with lewy year 2009.

    The applicable CPI increase has been applied to lew years 2009-2022, and assumed to be 0\% per year thereafter.
    If the District issues non-referendum bonds with debt service structured assuming a growing DSEB,
    it will need to pass resolutions, perhaps annually, to capture the additional DSEB levy available from CPI growth.
    If the CPI growth is less than estimated on average, the District will have to pay debt service in excess of the DSEB from funds on hand.

[^1]:    (1) Pursuant to Public Act 96-0501, the District's DSEB will increase by the lesser of CPI or $5 \%$ each year starting with levy year 2009.

    The applicable CPI increase has been applied to levy years 2009-2022, assumed to be $4.00 \%$ in levy year 2023 and $0 \%$ per year thereafter
    If the District issues non-referendum bonds with debt service structured assuming a growing DSEB,
    it will need to pass resolutions, perhaps annually, to capture the additional DSEB levy available from CPI growth.
    If the CPI growth is less than estimated on average, the District will have to pay debt service in excess of the DSEB from funds on hand.
    (2) Indicative rates provided by Capital One as of June 28, 2022. Estimated TIC $=4.10 \%$.
     debt proceeds.

